# Memorandum

Special Item No. 1



(Public Hearing 11-21-05)

Date:

October 18, 2005

To:

Honorable Chairman Joe A. Martinez and Members,

**Board of County Commissioners** 

From:

George Hu

County

Subject:

Ordinance Acting Upon April 2005 Small-Scale Amendments to the Comprehensive

Development Master Plan

## <u>RECOMMENDATION</u>

It is recommended that the Board of County Commissioners (Board) adopt the attached ordinance, which provides for the Board to adopt, adopt with change, not adopt, or deny eight (8) pending April 2005 cycle small-scale applications to amend the Comprehensive Development Master Plan (CDMP) Land Use Plan map. It is recommended that final action be taken on the ordinance at the conclusion of the CDMP public hearing scheduled to begin at 9:30 AM on Monday, November 21, 2005.

#### **BACKGROUND**

The attached ordinance provides for actions on eight privately filed April 2005-cycle applications requesting small-scale amendments to the CDMP Land Use Plan map (Application Nos. 2, 8, 9, 12, 16, 19, 20 and 21). Note that small-scale Application No. 8 was partially withdrawn by letter dated August 2, 2005, and small-scale Application No. 14 was lawfully withdrawn by the applicant by letter dated September 14, 2005. A procedure is provided in the codified CDMP amendment process for the expedited processing of "Small-Scale" amendments as defined in Section 163.3187(1)(c), Florida Statutes. This procedure authorizes the Board to take final action on small-scale requests to amend the Land Use Plan Map after public hearing without a prior review and issuance of Objections, Recommendations and Comment report by the Florida Department of Community Affairs (DCA).

The general criteria for eligibility of a proposed amendment to be processed as a small-scale amendment is that it involves 10 or fewer acres and, if residential, allows a density of 10 dwelling units per acre (du/ac) or less. Densities may be higher than10 du/ac if the parcel, such as Application No. 16, is located in an Urban Redevelopment Transportation Concurrency Exception Area. The annual cumulative limit of small-scale amendments is 120 acres in jurisdictions such as Miami-Dade County, which contain designated redevelopment and downtown revitalization areas, urban infill areas, transportation concurrency exception areas, and regional activity centers. However, a 60-acre annual limitation applies to areas outside of these specifically designated urban areas. Additionally, outside of these specifically designated areas, the maximum residential density that may be approved is 10 du/ac.

Thus far in 2005, the Board has not adopted any small-scale amendments. The eight pending April 2005 cycle applications involve a total 22.89 acres. Therefore, based on the above acreage limitations, the Board has the ability to approve any or all of these proposed small-scale amendments without prior DCA review.

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At the November 21, 2005 public hearing, the Board can elect to adopt, adopt with change, or not adopt the small-scale amendments. If the Board does not adopt a small-scale amendment, it may elect, by separate resolution, to transmit it to DCA for review and to take final action in April 2006, after State-agency review. Of course, denial or failure to adopt as a small-scale amendment and failure to transmit it to DCA, effectively denies the approval of the application for this amendment cycle.

#### ORDINANCE FORMAT

The ordinance follows the same format used in previous CDMP amendment cycles. That is, it contains blank spaces to record your action on each request contained in each application. After the Board adopts individual entries indicating its action on each application, the Board will take action adopting the Ordinance in its entirety, incorporating the foregoing entries. A minimum of seven affirmative votes is required by County Code to amend the CDMP.

#### **HOUSING IMPACT**

The impact on housing costs associated with approval of the applications to amend the CDMP Land Use Plan map from residential to commercial uses effected by this Ordinance would be to increase the cost of residential land and, hence, increase housing costs. Because the total acreage involved is very small, the cost increases will not be measurable at this point. However, over time as the incremental reductions in residential development capacity cumulate, the effects will ultimately be observable on average housing costs.

### FISCAL IMPACT

The proposed ordinance acting on April 2005 cycle small-scale applications to amend the CDMP will not have a measurable fiscal impact on Miami-Dade County. Additional information on the fiscal impact of all the requests to amend the Land Use Plan map is presented in Chapter 4 of the Department of Planning and Zoning's Initial Recommendations Report (dated August 25, 2005), pursuant to County Ordinance No. 01-163. This is included in the agenda materials for the November 21, 2005 public hearing addressing all the April 2005 Applications to amend the CDMP, at which final action on this ordinance will be considered.

#### **ECONOMIC ANALYSIS**

1. Economic impact of the ordinance on the County's budget:

There will be no impact on the County's budget in terms of Department of Planning and Zoning budgeting, staffing or operating expenses. This ordinance, however, amends the CDMP, which is the County's official guide for managing countywide growth and development. In this regard, the ordinance may indirectly impact the County's budget through amendments that affect the County's land use patterns and its provision of services and facilities. Capital and operating unit costs for public facilities and services can be lessened through the promotion of efficient land use patterns. Higher density contiguous development is relatively more efficiently served than low-density or scattered development. In general, the CDMP is aimed at achieving this result.

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2. Economic impact of the ordinance on the private sector:

Approval of the ordinance will have an insignificant impact on the private sector. Certain applications to amend the Land Use Element could increase the value of affected land parcels. In a countywide sense, however, the economic outlook will remain essentially unchanged by enactment of this ordinance.

3. Effect of the ordinance on public or private employment:

Adoption of this ordinance will have no significant impact on projected employment for the County as a whole, or in any statistical subdivision.

4. Costs and benefits, both direct and indirect, of establishing and maintaining the program set forth in the ordinance:

See response to item 1 on page 2.

5. Whether the ordinance is necessary to enable the County to obtain state or federal grants or other financing:

No.

6. Whether another ordinance which is already in existence should be repealed or amended:

No.

7. Whether the creation of a new ordinance is the best method of achieving the benefit derived:

Section 2.116.1, Code of Miami-Dade County, and Section 163.3184(15), Florida Statutes, provide that the CDMP may be amended only by ordinance.

Deputy County Manager



(Revised)

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Honorable Chairman Joe A. Martinez

DATE:

November 21, 2005

and Members, Board of County Commissioners

FROM:

Murray A. Greenberg

County Attorney

SUBJECT: Special Item No. 1

| Pieaso | e note any items checked.   |
|--------|---|
|        | "4-Day Rule" ("3-Day Rule" for committees) applicable if raised                             |
|        | 6 weeks required between first reading and public hearing                                   |
|        | 4 weeks notification to municipal officials required prior to public hearing                |
|        | Decreases revenues or increases expenditures without balancing budget                       |
|        | Budget required   |
|        | Statement of fiscal impact required   |
| .4     | Bid waiver requiring County Manager's written recommendation                                |
|        | Ordinance creating a new board requires detailed County Manager's report for public hearing |
|        | Housekeeping item (no policy decision required)   |
|        | No committee review   |

| Approved | Mayor         | Special Item No. I<br>11-21-05 |  |
|----------|---------------|--------------------------------|--|
| Veto     |               |                                |  |
| Override |               |                                |  |
|          | ORDINANCE NO. |                                |  |

RELATING TO MIAMI-DADE COUNTY ORDINANCE COMPREHENSIVE DEVELOPMENT **MASTER** PLAN; SMALL-SCALE **AMENDMENT** ACTING UPON APPLICATIONS FILED IN APRIL 2005 CYCLE TO AMEND, MODIFY, ADD TO OR CHANGE COMPREHENSIVE DEVELOPMENT **MASTER** PLAN: **PROVIDING** SEVERABILITY, EXCLUSION FROM THE CODE AND AN **EFFECTIVE** 

WHEREAS, this Board has provided a procedure (codified as Section 2-116.1 of the Code of Miami-Dade County, Florida) to amend, modify, add to or change the Miami-Dade County Comprehensive Development Master Plan (CDMP); and

WHEREAS, Miami-Dade County's procedures reflect and comply with the procedures for adopting or amending local comprehensive plans as set forth in Section 163, Part II, Florida Statutes; and

WHEREAS, 27 CDMP amendment applications were filed on or before May 1, 2005 and are contained in the document titled "April 2005 Applications to Amend the Comprehensive Development Master Plan" dated June 5, 2005; and

WHEREAS, Miami-Dade County's procedures provide for the expedited processing of small-scale amendments as defined in Section 163.3187, F.S.; and

WHEREAS, of the 27 applications filed for processing during the April 2005 CDMP amendment cycle, nine (9) requested expedited adoption, if eligible, as small-scale plan amendments; and

WHEREAS, small-scale Application No. 14 was lawfully withdrawn by letter dated September 14, 2005 from the applicant's representative; and

WHEREAS, small-scale Application No. 8 was partially withdrawn by the applicant by letter dated August 2, 2005; and

WHEREAS, the Department of Planning and Zoning has published its initial recommendations addressing the referenced Applications in the report titled "Initial Recommendations April 2005 Applications to Amend the Comprehensive Development Master Plan" dated August 25, 2005; and

WHEREAS, the Community Councils, Planning Advisory Board, and Department of Planning and Zoning have acted in accordance with the referenced State and County procedures and have accepted applications, conducted public hearings and issued recommendations for disposition of the small-scale amendment requests; and

WHEREAS, the Board of County Commissioners can, by ordinance, take final action to Adopt, Adopt With Change, Not Adopt, or Deny requested small-scale amendment applications at the public hearing conducted to address the question of transmittal to the Florida Department of Community Affairs (DCA) of other pending amendment requests; and

WHEREAS, the Board of County Commissioners will consider approving a resolution transmitting to the DCA any eligible small-scale amendments that are not adopted but not denied and which this Board desires to further consider after review by DCA; and

WHEREAS, the Board of County Commissioners can, by resolution, transmit to DCA small-scale amendment applications not adopted but not finally denied; and

WHEREAS, all existing lawful uses and zoning in effect prior to a CDMP amendment are deemed to remain consistent with the CDMP as amended unless the Board of County Commissioners, in conjunction with a particular zoning action, finds such preexisting zoning or uses to be inconsistent with the CDMP based upon a planning study addressing the criteria set forth in the CDMP; and

WHEREAS, the approval of an amendment to the CDMP does not assure favorable action upon any application for zoning or other land use approval but is part of the overall land use policies of the County; and

WHEREAS, any application for zoning or other land use approval involves the application of the County's overall land use policies to the particular request under consideration; and

WHEREAS, the County's overall land use policies include, but are not limited to, the CDMP in its entirety and the County's land development regulations; and

WHEREAS, this Board has conducted the public hearings required by the referenced procedures preparatory to enactment of this ordinance;

NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF MIAMI-DADE COUNTY, FLORIDA:

<u>Section 1.</u> All matters set forth in the preamble are found to be true and are hereby incorporated by reference as if set forth verbatim and adopted.

Section 2. This Board hereby desires to take further action on the pending small-scale amendment applications filed for review during the April 2005 cycle for amendments, modifications, additions, or changes to the Miami-Dade County Comprehensive Development Master Plan as follows:

| Appli- | Applicant/Representative   |                       |
|--------|--|-----------------------|
| cation | Location (Size)  | Action on Small-Scale |
| Number | REQUESTED SMALL SCALE AMENDMENTS TO THE CDMP                     | Amendment             |
|        | AKOUKA LLC/Stanley B. Price, Esq. and William W. Riley, Esq.     |                       |
|        | East side of Memorial Highway at theoretical NE 145 Street (2.98 |                       |
|        | Gross Acres).  |                       |
|        | From: Low Density Residential (2.5 to 6 DU/Ac)                   |                       |
|        | To: Low-Medium Density Residential (5 to 13 DU/Ac)               |                       |
|        | Small-Scale Amendment  |                       |

| Appli- | Applicant/Representative   |                       |
|--------|--|-----------------------|
| cation | Location (Size)  | Action on Small-Scale |
| Number | REQUESTED SMALL SCALE AMENDMENTS TO THE CDMP                     | Amendment             |
| 8      | PMBC Homes at Gables edge LLC, Gilbert Pastoriza, Esq.           |                       |
|        | South of SW 9 Street and west of SW 42 Avenue (1.2 Net Acres).   |                       |
|        | Parcel A (WITHDRAWN)   |                       |
|        | ( )  |                       |
|        | Parcel B   |                       |
|        | From: Low Density Residential (2.5 to 6 DU/Ac)                   |                       |
|        | To: Medium Density Residential (13 to 25 DU/Ac)                  |                       |
|        | Small-Scale Amendment  |                       |
| 9      | Eduardo Reyes; Juan J. Mayol, Jr., Esq.                          |                       |
|        | From SW 38 Street to Bird Road (SW 40 Street) between SW 84      |                       |
|        | Avenue and theoretical SW 85 Avenue (1.41 Gross Acres).          |                       |
|        | From: Business and Office and Low Density Residential (2.5 to 6  |                       |
|        | DU/Ac)   |                       |
|        | To: Business and Office  |                       |
|        | Small-Scale Amendment  |                       |
| 12     | Vanguardian Village, LLP; Felix M. Lasarte, Esq.                 |                       |
|        | NE corner of SW 127 Avenue and SW 104 Street (4.0 Gross Acres)   |                       |
|        | From: Estate Density Residential (1 to 2.5 DU/Ac)                |                       |
|        | To: Office/Residential   |                       |
|        | Small-Scale Amendment  |                       |
| 16     | EBP Parcel 1, LLC, EBP Parcel 3, LLC, Ryder Investments, LLC,    |                       |
|        | and West Perrine CDC, Inc.; Gilbert Pastoriza, Esq.              |                       |
|        | East and west of Homestead Avenue between SW 184 and SW 186      |                       |
|        | Streets (7.51 Gross Acres).                                      |                       |
|        | From: Industrial and Office                                      |                       |
|        | To: Part A- Parcels 1 and 2 Business and Office                  |                       |
|        | Part B – Parcel 3 Medium Density Residential (13 to 25 DU/Ac) w/ |                       |
|        | DI-1 (Density Increase of one category with good urban design)   |                       |
|        | Small-Scale Amendment  |                       |
| 19     | Pinto Realty Company, Chad Williard, Esq.                        |                       |
|        | NE corner of SW 216 St. and SW 99 Ave. (1.8 Gross Acres).        |                       |
|        | From: Low Density Residential (2.5 to 6.0 DU/Ac)                 |                       |
|        | To: Business and Office  |                       |
|        | Small-Scale Amendment  |                       |
| 20     | J. L. Brown Development Corporation, James L. Brown, Sr.         |                       |
|        | Northwest corner of SW 112 Avenue and SW 216 Street (3.08        |                       |
|        | Gross Acres).  |                       |
|        | From: Medium Density Residential (13 to 25 DU/Ac)                |                       |
|        | To: Business and Office  |                       |
|        | Small-Scale Amendment  |                       |
| 21     | Kaza 112 Property Corporation, Andy Zitman                       |                       |
|        | Southeast corner of SW 112 Avenue and SW 224 Street (0.91 Gross  |                       |
|        | Acres).  |                       |
|        | From: Low Density Residential (2.5 to 6.0 DU/Ac)                 |                       |
|        | To: Business and Office  |                       |
|        | Small-Scale Amendment  |                       |

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Section 3. If any section, subsection, sentence, clause or provision of this ordinance is

held invalid, the remainder of this ordinance shall not be affected thereby.

Section 4. It is the intention of the Board of County Commissioners, and it is hereby

ordained that the provisions of this ordinance shall be excluded from the Code of Miami-Dade

County, Florida.

Section 5. This ordinance shall become effective ten (10) days after the date of

enactment, unless vetoed by the Mayor, and if vetoed, shall become effective only upon an

override by this Board provided, however, that the effective date of any small-scale plan

amendment approved by this ordinance shall be thirty-one (31) days after adoption by this Board

(effective date of ordinance). If challenged within thirty (30) days after adoption, the challenged

small-scale plan amendment shall not become effective until the Florida Department of

Community Affairs or the Administration Commission, respectively, issues a final order

determining the adopted small-scale amendment is in compliance.

Section 6. This ordinance does not contain a sunset provision.

PASSED AND ADOPTED:

Approved by County Attorney as to form and legal sufficiency.

Machiney as
to form and legal sufficiency.

Prepared by:

Joni Armstrong Coffey